# Application: Columbia County

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Justice Reinvestment Program 25-27

**Summary**

**ID:** 0000000027
**Last submitted:** Aug 27 2025 07:33 AM (PDT)

### Q2 (25-27) JRP Semi-Annual Report #1

**Completed** - Jan 20 2026

## Q2 (25-27) JRP Semi-Annual Report #1

## Formula and Competitive Grant Funding

## 2025-27 Biennium: County Planning & Strategy Report

## Due date: February 13, 2026

## Resources: *"[JRP SAR #1 County Guide](#)" document*

## Estimated Completion Time: The Semi-Annual Report #1 (SAR #1) is designed so that for most counties it should take about half a day of focused work total – roughly 2-4 hours for smaller counties / less complex JRP efforts and 4-6 hours for larger counties with multiple JRP components.

## Introduction

JRP funds a continuum of community-based sanctions, services, and programs intended to reduce recidivism and reduce DOC imprisonment while maintaining public safety and holding individuals accountable.

At the same time, Oregon statute and rule require the Criminal Justice Commission to _specifically assess_ whether each county is reducing DOC prison use for a particular set of felony convictions (often referred to as the "JRP-measured felony crime types" or "JRP-eligible offenses/crime types"). The new SAR format and content are meant to more completely address the Legislature's assessment mandate.

## Why SAR #1 looks different this biennium

This SAR #1 is different from what you have done in past biennia.

- SAR #1 *is a planning and strategy* snapshot of your county's *overall JRP effort* for this biennium. SAR #1 sets up what you will talk about in future SARs.
  - Later SARs will ask you things like how it is going, what progress you see (even in simple terms), and what you are adjusting.
- SAR #1 covers your **JRP Formula and Competitive (if applicable) funding only**.
  - You will be asked about your JRP Victim Services and Evaluation (if applicable) funding separately.

By *"overall JRP effort,"* we mean:

Everything your county is doing with all JRP funds combined (e.g., short-term transitional leave, JRP-funded probation officer time, jail sanctions, MRT/CBT groups, treatment, downward departure efforts, navigation, etc.) to *reduce prison use and/or recidivism for JRP-eligible crime types*.

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## What This Report Is and How it Connects to Future SARs

This first Semi-Annual Report is meant to help your county:

- Name the main problem your overall JRP effort is trying to address for *JRP-eligible populations*.
- Describe your county's overall JRP target population (where your resources are focused).
- Set 2-3 objectives for the 2025-27 biennium that describe what you want your overall JRP effort to accomplish.
- List the key activities you are using to work toward those objectives, and possible outputs you could track in the future.
- Describe data challenges and priorities related to JRP.
- Let CJC know what support would be helpful to your county's JRP efforts.

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## How SAR #1 sets up later SARs in 2025-27

This SAR is the foundation for the rest of the biennium.

- In future SARs, we will ask you to:
  - Reflect on the objectives, activities, and outputs you list here.
  - Describe what seems to be working, what is not, and any adjustments you are making.
  - Share any early signs of progress or changes you are noticing (even if they are based on simple counts or patterns).
  - Update us on data improvements you are working on.

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**The 2025-27 biennium is a "sandbox"**

A chance to try things, see what works, adjust, and learn so that in the 2027-29 biennium we can all be more precise about outcomes and evaluation of JRP efforts/programs.

- SAR #1 is designed to help counties (a) describe their overall JRP strategy and (b) identify data gaps that prevent clear "dollars → impact" reporting for the JRP-crime types types the CJC must assess.
    - We are not requiring new data fields, new "flags," or perfect tracking this biennium. We will be looking for plans and improvements we can all make in these areas.
- In 2027-29, we expect to ask for more precision on JRP metric-type tracking (and we want 2025-27 to be the time for counties and the CJC to discover gaps and improve workflows).

# SECTION 1: County JRP Overview

**1. Attestation:** Our LPSCC has reviewed our county's 2025-27 semi-annual report (SAR #1).

Yes

**2. LPSCC Involvement:** Was your LPSCC involved in the planning of your county's 2025-27 JRP approach and objectives you will describe in this report?

Yes

**3. Problem Statement:** *This is your county-level problem, within JRP's lane (decreasing prison use and recidivism amongst JRP-eligible offenses) that your overall JRP effort is trying to improve. It should describe a pattern or driver, not just a single program or position.*

*(For more explanation and examples, see the "JRP SAR #1 County Guide" document.)*

**Question: Describe your county's JRP-related issue (e.g. property, drug, and driving & DUII) that your overall JRP effort (reducing prison use and recidivism) is designed to address.**
(150 words)

Columbia County wants to provide an alternative option to prison bed usage while addressing our drug, driving and property population in a way that maintains accountability. Property, Drug, and Driving crimes are the main JRP issue that our program aims to address for both recidivism and prison usage. The main component of our program is downward departure, and occasionally revocations in the above crime categories.

**4. Target Population:** *Your target population is the main group your overall JRP effort is focused on (offense types, supervision status, risk, patterns/needs), based on the problem you just described.*

*(For more explanation and examples, see the "JRP SAR #1 County Guide" document.)*

**Question: Describe your primary target population for JRP-eligible offenses.**
*Select all that apply*
**Offense types (JRP-eligible):**

## Responses Selected:

Drug (generally ORS chapters 471, 475)

Property (generally ORS chapters 164, 165)

Driving & DUII (generally ORS chapters 811, 813)

**Supervision / status:**

## Responses Selected:

Probation

Post-prison supervision

**Risk level (primary focus)**

**Responses Selected:**

| |
|---|
| Medium |
| High |

**What needs/characteristics are common in your JRP-eligible population?**

*Note: This can be what your county has observed in local data or practical experience.*

**Responses Selected:**

| |
|---|
| History of technical violations (e.g., missed appointments, missed UAs) |
| Prior revocation(s) |
| Unstable housing |
| Unemployment or unstable employment |
| Substance use disorder |
| Mental health needs |
| Other / Expand (100 words):: Transportation and geographic isolation. |

# SECTION 2: County-Identified Objectives

Objectives describe what you hope your overall JRP effort will accomplish for the problem and target population you just named. Later SARs will ask you how it is going, what progress you see (even in simple terms), and what you are adjusting.

Each objective should connect to at least one JRP goal: (1) reduce prison use, or (2) reduce recidivism, while keeping the public safe and holding individuals accountable.

*(For more explanation and examples, see the "JRP SAR #1 County Guide" document.)*

# 1. Objectives

**Question:** List **2-3 objectives** that reflect what your overall JRP effort aims to accomplish during the 25-27 biennium. These can be quantitative or qualitative, as long as progress can be described later. *If you receive Competitive Grant funding, you must identify one objective associated with Competitive Grant funding.*

Note: You are not required to provide numerical baselines or targets this biennium. If you already know these, you may include them.

## Objective 1 (Required)

**Goal Area**

## Responses Selected:

Goal 1 (reduce prison use)

**Objective Statement (SMART format recommended)**

(150 words)

We are going to increase the number of participants in our JRP and community caseloads in an effort to reduce our prison bed usage by the end of the 2025-2027 biennium.

**How will you know progress is being made? (simple counts or qualitative descriptions)**

(150 words)

We will monitor our progress on reducing prison bed usage by reviewing participant enrollment and departures granted on a semi annual basis.

**(Optional) Baseline, if known**

(150 words)

(No response)

**(Optional) If successful, what should change by end of 2025-27?**

(150 words)

(No response)

## Objective 2 (Required)

**Goal Area**

## Responses Selected:

Goal 2 (reduce recidivism)

**Objective Statement (SMART format recommended)**

(150 words)

Our PO in collaboration with our JRP team will work to reduce recidivism by utilizing staffing's with local team members for technical violations as an early intervention in conjunction with intensive supervision.

**How will you know progress is being made? (simple counts or qualitative descriptions)**

(150 words)

We will monitor our progress on reducing recidivism by tracking the amount of technical violations in relation to the participants JRP timeline.

**(Optional) Baseline, if known**

(150 words)

(No response)

**(Optional) If successful, what should change by end of 2025-27?**

(150 words)

> (No response)

## Objective 3 (Optional)

**Goal Area**

## Responses Selected:

> Goal 1 (reduce prison use)

> Goal 2 (reduce recidivism)

**Objective Statement (SMART format recommended)**

(150 words)

> Another goal is to reduce the geographic barriers for our participants within the JRP by the end of the 25-27 biennium.

**How will you know progress is being made? (simple counts or qualitative descriptions)**

(150 words)

> To reduce geographic barriers that limit participant engagement in services, employment, and housing, the Columbia County Justice Reinvestment Program will implement targeted transportation and housing-access supports.
>
> We will track the amount of gas vouchers, bus tickets, bikes, and dial a ride vouchers given to JRP participants. And monitor improvement in transportation by manual tracking within a spreadsheet where on intake it will be determined if the participant has a transportation barrier and how it can be remedied.

**(Optional) Baseline, if known**

(150 words)

> (No response)

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**(Optional) If successful, what should change by end of 2025-27?**

(150 words)

> (No response)

# SECTION 3: Key Activities and Outputs That Support County Objectives

Activities are the main things your JRP effort _does_ to pursue your objectives (e.g., short-term transitional leave, supervision practices, jail sanctions, MRT/CBT, treatment, navigation, staffing, data review). Outputs are _simple counts_ (things you can track) that show those activities are happening.

_(For more explanation and examples, see the "JRP SAR #1 County Guide" document.)_

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**Why we're asking:**

This is a simple way to show the connection between: _What you do_ ➔ and _what you hope will change_. It also helps identify where activities might need adjustment later (if outcomes aren't moving).

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### 1. Activities and Outputs

**Question: For each objective in section 2, list _3-5 major activities_ and at least one possible corresponding output you could count in the future.**

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**For Objective 1**

Major activities (3-5 bullets)
(200 words)

. review of open cases for departure

. intake screening

. review of probation violation cases for second look

Possible Outputs (simple numerical counts you could track in the future)
(200 words)

We will track the review of open cases for departure by analyzing the number of departure sentences granted and number of prison bed months saved every 6 months.

PO will conduct an intake screening with in house intervention specialist to examine if the individual is a good candidate and meets the eligibility requirements to enter the JRP. We will track those accepted against total intake screenings every 6 months.

We will track the amount of applications for second look/chance participants.

**For Objective 2**

Major activities (3-5 bullets)
(200 words)

. weekly JRI staffing's with local community partners

. early interventions for technical violations, and intensive supervision

. roundtables with the participant addressing concerns utilizing a team approach.

Possible Outputs (simple numerical counts you could track in the future)
(200 words)

The PO will track JRP interventions, sanctions, and violation reports.

**For Objective 3 (if applicable)**

Major activities (3-5 bullets)
(200 words)

.offering fuel vouchers

.offering dial a ride vouchers

.providing bus tickets

.providing bicycles

.peer support services

Possible Outputs (simple numerical counts you could track in the future)
(200 words)

We will track the number of vouchers given out and bus tickets. We will also track the amount of time peer support services were used, and bikes given out to participants.

# SECTION 4: Data Discovery

*These questions help CJC understand common, statewide data gaps and where to explore focusing future evaluation resources. We cannot promise we will be able to address all data issues, but your input will support our data integrity efforts.*

*(For more explanation and examples, see the "JRP SAR #1 County Guide" document.)*

# 1. JRP Metric Tracking: Data You Don't Currently Have

**Question: For the objectives you listed, identify a key data point/s you would ideally track to measure progress – but that your county does not currently collect or have available.**

*(Select all that apply and/or describe)*

## Responses Selected:

| |
|---|
| JRP-eligible flag in probation data |
| JRP-eligible flag in probation data |
| JRP-eligible flag in probation data |
| Use and "dosage" of local sanctions for JRP-eligible violations (type + days) |
| Referrals and completions by demographics for JRP-funded services |
| Timeliness measures (e.g., time from sentencing to start) |

# 2. Main Barrier

**Question: What is the main barrier to getting that information?**

*(Select all that apply and/or describe)*

## Responses Selected:

| |
|---|
| No standard JRP flag in the case management system |
| Limited reporting tools or IT support |
| Limited staff capacity to input/clean/merge/review data |
| Partner agencies do not share data regularly |

# 3. One Area to Improve This Biennium

**Question: If you could improve data or documentation in one area this biennium, what would it be and why?**
**(Think about: workflows, eligibility criteria, screening processes, internal caseload tracking, etc. We will ask about progress toward this in later SARs.)**

*(Select all that apply and/or describe)*

## Responses Selected:

| |
|---|
| Improve tracking of local sanctions (type + days) for the JRP target population |
| Develop a simple quarterly or annual JRP report for local use |

# SECTION 5: Support Needed from CJC

**Question: What types of support would you like from the CJC related to your JRP effort?**
*(For more explanation and examples, see the "JRP SAR #1 County Guide" document.)*

*(Select all that apply; optional comments welcome.)*

**Responses Selected:**

Clarification on JRP expectations/requirements

Data discovery / understanding our data systems