# JOINT LEGISLATIVE, FINANCE, AND ADMINISTRATION COMMITTEE AND ELECTION BOARD MEETING

A Joint Meeting of the Legislative, Finance, and Administration Committee and Election Board was held on July 11, 2012 at 6:00 p.m. with Chairman Lynn presiding. Legislative, Finance, and Administration Committee members present were Mr. Rushe and Mr. Shevock. Mr. Anderson and Mr. Hare were absent. Election Board members present were Mr. Garfinkel (Chairman), Mrs. Legates, Ms. Johnson, Dr. Matthews (arrived at 6:04 p.m.), and Ms. McDowell-Boyer. Members of Council present were Council President Leary, Mr. Hutchison, Mr. Perza (arrived at 6:03 p.m.), and Mrs. Russell. Mayor Carey was also present.

**AGENDA ADDITIONS/DELETIONS**

**The agenda was approved by unanimous consent.**

**RESULTS OF NAACP REVIEW OF PROPOSED COUNCIL DISTRICT BOUNDARIES**

Mrs. Traci McDowell, City Clerk, apprised members that on September 22, 2011, the Election Board reviewed and recommended approval of a proposed reapportionment of the Council district boundaries ***(Attachment #1)***. It was the consensus of the Election Board that the maps and data should be sent to the National NAACP office for review prior to forwarding the proposal to the Legislative, Finance, and Administration Committee for consideration. The maps and data were sent to the NAACP on September 30, 2011. Due to the number of requests for review, a response was not received from the NAACP until January 16, 2012. The NAACP review indicated a slight difference between their numbers and the City's numbers, which still met the requirements of the consent decree.

She reminded members that on January 17, 2012, Mr. Adam Perza filed and subsequently ran unopposed in the 2nd District. She explained that the proposal recommended for approval by the Election Board on September 22, 2011 would move Mr. Perza from the 2nd District into the 4th District.

Mrs. McDowell introduced Ms. Janelle Cornwell, Planner II, who serves as the City's liaison with the Census Bureau and the Delaware Population Consortium, to discuss the difference between the NAACP's numbers and the City's numbers and to review the revised map which proposed to move Mr. Perza back into the 2nd District, where he was properly elected by that District.

Ms. Cornwell informed members that the difference between the NAACP's numbers and the City of Dover's numbers was due to the fact that the NAACP utilized data relating to one (1) race only, the Black/African American population. She explained that for the 2010 Census, individuals were able to choose more than one (1) race, and that after consultation with Deputy City Solicitor William Pepper, the City considered the Black/African American population to include other combinations of races, for example Black/African American and Asian, and Black/African American and Hawaiian.

**Mrs. Legates moved to accept the City's method of calculation (using mixed races), seconded by Ms. Johnson, and unanimously carried by the Election Board.**

## REVIEW OF REVISED PROPOSED REAPPORTIONMENT OF COUNCIL DISTRICT BOUNDARIES

Ms. Janelle Cornwell, Planner II, who serves as the City's liaison with the Census Bureau and the Delaware Population Consortium, reviewed a map entitled "Changes to Proposed Council Districts 2 and 4" (See Attachment #2). She explained that the change in the proposed districts between Districts 2 and 4 would result in a difference of 158 people, 58 of whom are Black/African American. The change would increase the overall population percentage of the Black/African American population within District 4 to a little more than 70%, and Ms. Cornwell reminded members that the Consent Decree of 1988 stipulated 65%. She stated that the percentage of voting age population in District 4 would be more than 65%.

Mrs. Legates moved to accept the map amendment moving residents from the 4th District to the 2nd District. The motion was seconded by Ms. McDowell-Boyer.

In response to Mrs. Legates, Mrs. McDowell explained that when staff presented the proposal to the Election Board on September 22, 2011, the census blocks contained in the amendment were moved from the 2nd District to the 4th District. Due to the time constraints for filing petitions and the length of time it took for the review to come back from the NAACP, the redistricting was delayed until after the City's municipal election in April. Subsequently, Mr. Perza filed for City Council, ran unopposed, and was elected in the 2nd District; however, the proposal (as recommended in September) would move him to the 4th District. Staff proposed to move those three (3) census blocks back to the 2nd District, which would leave Mr. Perza in the 2nd District instead of moving him to the 4th District.

In response to Dr. Matthews, Ms. Cornwell explained that the proposal would move 158 people from the 4th District to the 2nd District, resulting in a population of 8,900 for the 4th District and 9,138 for the 2nd District. The percentage of total population would be 25.3% for the 2nd District and 24.7% for the 4th District, which she stated was well within one (1) percentage point of the target district size of 9,012 (which would represent an equal number in all four (4) districts). She stated that the movement of those 158 people from the 4th District to the 2nd District would slightly increase the overall percentage of Black/African Americans in the 4th District.

In response to Mrs. Legates, Ms. Cornwell confirmed that those who were moved would be notified.

Responding to Dr. Matthews, Mrs. McDowell explained that staff did not know if the Legislative, Finance, &Administration (LF&A) Committee would accept the recommendation of the Election Board, or, if it did, that Council would. The proposed course of action would be that when the LF&A recommendation moves forward to Council, Council would set a public hearing to be held at the First Reading and a public hearing to be held at the Final Reading. Staff would then heavily advertise that the City of Dover was looking at redistricting, provide a number to call for individuals who thought they may be affected after they see the maps, and have the maps on display for review. Once the final map was approved, staff would send letters to notify those affected that they had been moved.

Dr. Matthews questioned whether there were any issues with people who are deaf or blind and suggested that staff consider another manner of notification, in order to comply with any Americans with Disabilities Act (ADA) requirements.

**On a call for the question, the motion to accept the map amendment *(Attachment #2)* moving residents from the 4th District to the 2nd District was unanimously carried by the Election Board.**

**Mrs. Legates moved to recommend acceptance of the revised proposed reapportionment of the Council district boundaries *(Attachment #3)*, seconded by Dr. Matthews, and unanimously carried by the Election Board.** *(Clerk's Office Note: Maps of the revised proposed reapportionment of the Council district boundaries for each Council district **(Attachments #4-7)** as well as the Proposed Council Districts with 2010 US Census Blocks **(Attachment #8)** were available during the meeting.*)

On behalf of the Legislative, Finance, and Administration Committee and members of City Council, Mr. Lynn thanked the members of the Election Board for their hard work and time spent ensuring a good and positive result for the citizens of Dover.

Mr. Lynn stated that members of the Legislative, Finance, and Administration Committee heard the presentation, discussion, and decisions of the Election Board regarding the revised proposed reapportionment of Council district boundaries.

Mr. Shevock moved to recommend acceptance of the proposed reapportionment of the Council district boundaries, as recommended by the Election Board. The motion was seconded by Mr. Rushe.

In response to Councilman Hutchison regarding the proposed map amendment moving residents between what was originally proposed District 4 and District 2, Ms. Cornwell stated that 158 people would be moved, which was less than one (1) percentage point being changed between the districts. Consequently, all districts would be within one (1) percentage point of containing 25% of the total population.

Council President Leary thanked the Election Board and members of staff for their hard work.

Mayor Carey stated his satisfaction and thanked all of those involved in the process.

Mr. Cecil Wilson (co-plaintiff with the NAACP in the case of the Central Delaware Branch of the National Association for the Advancement of Colored People v. the City of Dover which resulted in the 1988 Consent Decree) stated that he did not have any concerns with the proposal. He thanked the members of the Election Board and Legislative, Finance, and Administration Committee, as well as Deputy City Solicitor Pepper, the City Clerk, and all of the other City departments for their hard work and communication with the National NAACP. He acknowledged the presence of

Ms. Sara Jones, Secretary of the Central Delaware NAACP branch. Mr. Wilson also thanked Councilwoman Russell for her presence as a representative of the 4th District.

Ms. Sara Jones, Secretary of the Central Delaware NAACP branch, stated that she did not have any questions or concerns but expressed her feeling of happiness that the reapportionment would be moving forward and that the local branch of the NAACP would be able to meet with the City in the future so that they may be knowledgeable of what is going on in the City. Ms. Jones also expressed her appreciation for the help provided by City staff in preparing for this meeting and informed members that the information regarding the City's reapportionment would be shared with the local NAACP branch on the last Tuesday in July.

Councilwoman Russell stated that she was satisfied with the proposal and expressed her feeling that the boundary lines were easier to understand compared to when she first ran for City Council.

**On a call for the question, the motion to recommend acceptance of the proposed reapportionment of the Council district boundaries *(Attachment #3)*, as recommended by the Election Board, was unanimously carried by the Legislative, Finance, and Administration Committee.**

**Dr. Matthews moved for adjournment, seconded by Mr. Rushe and unanimously carried.**

Meeting Adjourned at 6:19 P.M.

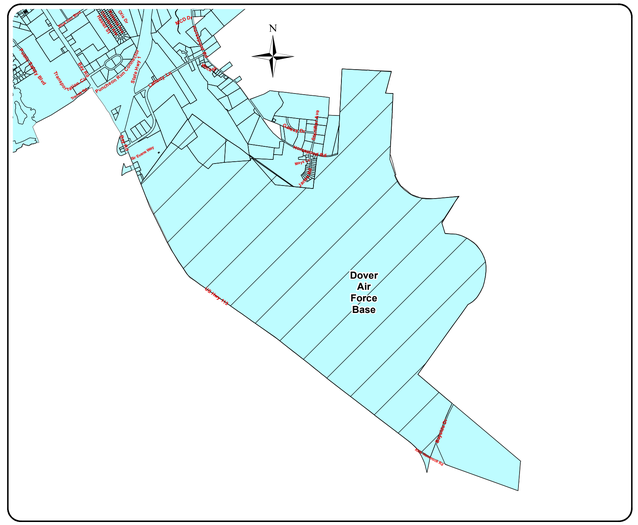
Sean M. Lynn, Chairman
Legislative, Finance, and Administration Committee

William Garfinkel, Chairman
Election Board

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*Attachments*
*Attachment #1 - Proposed Council Districts Map (dated October 7, 2011)*
*Attachment #2 - Changes to Proposed Council Districts 2 and 4 Map*
*Attachment #3 - Proposed Council Districts Map - Council District Boundaries based on the 2010 Census Data*
*Attachment #4 - Proposed Council Districts - District 1 Map - Council District Boundaries based on the 2010 Census Data*
*Attachment #5 - Proposed Council Districts - District 2 Map - Council District Boundaries based on the 2010 Census Data*
*Attachment #6 - Proposed Council Districts - District 3 Map - Council District Boundaries based on the 2010 Census Data*
*Attachment #7 - Proposed Council Districts - District 4 Map - Council District Boundaries based on the 2010 Census Data*
*Attachment #8 - Proposed Council Districts with 2010 US Census Blocks Map*

# City of Dover
# Proposed Council Districts




## Legend

- Proposed District 1 - 8933
- Proposed District 2 - 8980
- Proposed District 3 - 9076
- Proposed District 4 - 9058
- Dover Boundary
- Dover Streets

| Council District | Population | Percent |
|---|---|---|
| District 1 | 8933 | 24.8% |
| District 2 | 9027 | 25.0% |
| District 3 | 9029 | 25.0% |
| District 4 | 9058 | 25.1% |
| Total | 36047 | 99.9% |

| Council District | Population Black/African American | Percent Black/African American | Population All Other Races | Percent All Other Races |
|---|---|---|---|---|
| District 1 | 3106 | 34.8% | 5827 | 65.2% |
| District 2 | 2997 | 33.2% | 6030 | 66.7% |
| District 3 | 3865 | 42.8% | 5164 | 57.2% |
| District 4 | 6344 | 70.0% | 2714 | 29.9% |

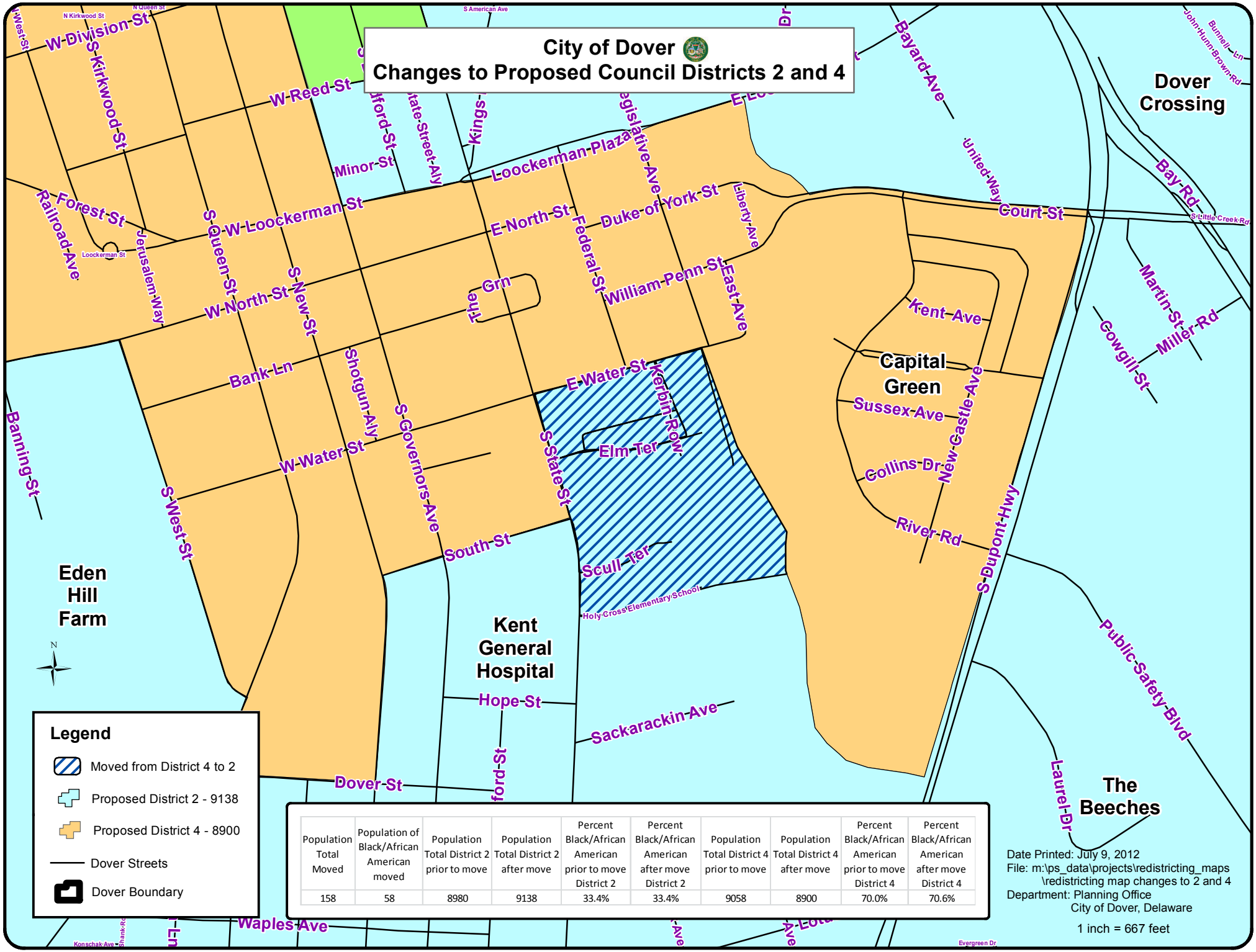
**Total Population: 36,047**
**Target District Size: 9,012**

Date Printed: October 7, 2011
File: m:\gis_data\projects\redistricting_maps
\redistricting map previous versions 10-11
Department: Planning Office
City of Dover, Delaware

N

1 inch = 1,339 feet

Stonebrook West
McKee Road Business Park
Del Tech
Dover Mall
Dover Downs
Wild Meadows
Garrison Tract
Maple Glen
Delaware State University
Towne Point
Bay Tree
White Oak Farms
Fox Hall
Retreat
The Hamlet
Carol Street Development
Acorn Farms
Edgehill
Fox Hall West
Clearview Meadow
Cranberry Run
Lincoln Park
Capital Green
Village of Westover
Cannon Mill
Eden Hill Farm
General Foods
Department of Transportation
Stover
Morris Estate
Nottingham Meadows
Schutte Park
Capital Park
Hidden Creek
Crossgates
Mayfair
Rodney Village
Kent Acres
Dover Air Force Base

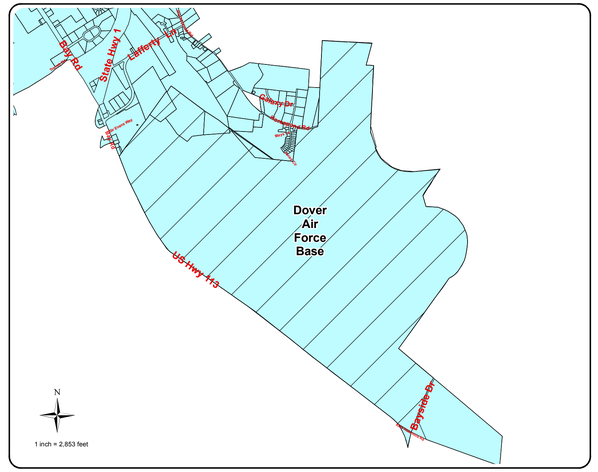



| Population Total Moved | Population of Black/African American moved | Population Total District 2 prior to move | Population Total District 2 after move | Percent Black/African American prior to move District 2 | Percent Black/African American after move District 2 | Population Total District 4 prior to move | Population Total District 4 after move | Percent Black/African American prior to move District 4 | Percent Black/African American after move District 4 |
|---|---|---|---|---|---|---|---|---|---|
| 158 | 58 | 8980 | 9138 | 33.4% | 33.4% | 9058 | 8900 | 70.0% | 70.6% |

Date Printed: July 9, 2012
File: m:\ps_data\projects\redistricting_maps
\redistricting map changes to 2 and 4
Department: Planning Office
City of Dover, Delaware

1 inch = 667 feet

# City of Dover
# Proposed Council Districts




## Legend

- Proposed District 1
- Proposed District 2
- Proposed District 3
- Proposed District 4
- Dover Boundary
- Dover Streets

| Council District | Total Population | Percent |
|---|---|---|
| District 1 | 8933 | 24.8% |
| District 2 | 9138 | 25.3% |
| District 3 | 9076 | 25.2% |
| District 4 | 8900 | 24.7% |
| Total | 36047 | 100% |

| Council District | Population of Black/African American | Percent Black/African American | Population All Other Races | Percent All Other Races |
|---|---|---|---|---|
| District 1 | 3106 | 34.7% | 5827 | 65.2% |
| District 2 | 3054 | 33.4% | 6084 | 66.6% |
| District 3 | 3866 | 42.6% | 5210 | 57.4% |
| District 4 | 6286 | 70.6% | 2614 | 29.7% |

**Total Population: 36,047**
**Target District Size: 9,012**

N

1 inch = 1,327 feet

Date Printed: July 9, 2012
File: m:\gis_data\projects\redistricting_maps\redistricting map city 30x40 7-12
Department: Planning Office
City of Dover, Delaware

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# City of Dover
# Proposed Council Districts
# District 1

## Legend

- Proposed District 1 - 8933 (24.8%)
- Proposed District 2 - 9138 (25.3%)
- Proposed District 3 - 9076 (25.2%)
- Proposed District 4 - 8900 (24.7%)
- Water Bodies
- Dover Boundary
- Dover Streets

Del Tech
Stonebrook East
Stonebrook West
Millcreek
McKee Road Business Park
Farthing Woods
Maple Glen
Seskinore
Meadows at Dover
College Road Business Park
University Courtyard
Emerald Pointe
Hidden Oaks
Westminster
Woodcrest
Baltray
Retreat
Fox Hall
The Hamlet
Northwest Dover Heights
Turnberry
Liberty Court
Westfield
Walker Woods
Bicentennial Village I
Four Seasons
Fox Hall West
Fox Hall West Addition
English Village
Heatherfield
Mallard Pond
Bicentennial Village II
Bicentennial Village III
Heatherfield East
Cranberry Run
Presidential Courts
Gateway West Shopping Center
Lincoln Park
Simon Circle
Woodmill Apartments
Enterprise Business Park
Village of Westover
Cannon Mill

**Total Population: 36,047**
**Target District Size: 9,012**
**Proposed District Size: 8,933**

General

| Council District | Population of Black/African American | Percent Black/African American | Population All Other Races | Percent All Other Races |
|---|---|---|---|---|
| District 1 | 3106 | 34.8% | 5827 | 65.2% |

N

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City of Dover, Delaware

1 inch = 585 feet

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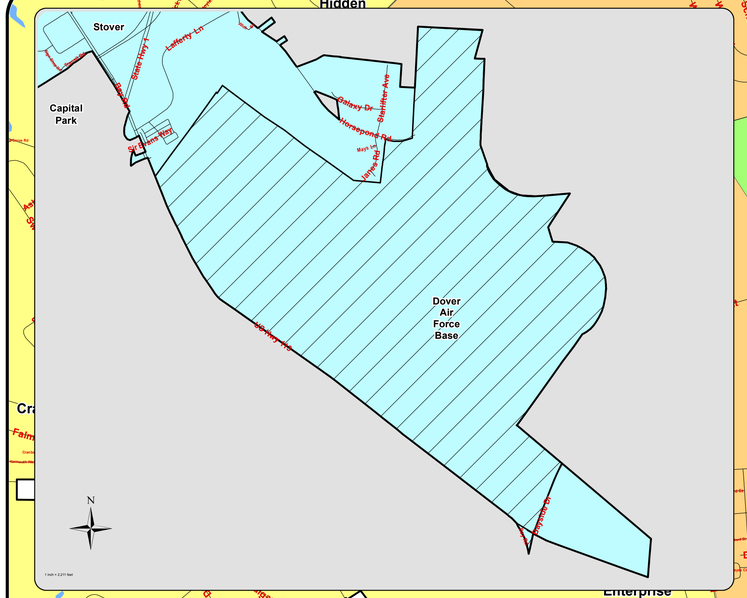
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# City of Dover
# Proposed Council Districts
# District 2




**Total Population: 36,047**
**Target District Size: 9,012**
**Proposed District Size: 9,138**

| Council District | Population of Black/African American | Percent Black/African American | Population All Other Races | Percent All Other Races |
|---|---|---|---|---|
| District 2 | 3054 | 33.4% | 6084 | 66.6% |

## Legend

- Proposed District 1 - 8933 (24.8%)
- Proposed District 2 - 9138 (25.3%)
- Proposed District 3 - 9076 (25.2%)
- Proposed District 4 - 8900 (24.7%)
- Water Bodies
- Dover AFB
- Dover Boundary
- Dover Streets

N


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\redistrictig map district 2 30x40 6-12
Department: Planning Office
City of Dover, Delaware

1 inch = 867 feet

# City of Dover
# Proposed Council Districts
# District 3

## Legend

- Proposed District 1 - 8933 (24.8%)
- Proposed District 2 - 9138 (25.3%)
- Proposed District 3 - 9076 (25.2%)
- Proposed District 4 - 8900 (24.7%)
- Water Bodies
- Dover Boundary
- Dover Streets

**Total Population: 36,047**
**Target District Size: 9,012**
**Proposed District Size: 9,076**

| Council District | Population of Black/African American | Percent Black/African American | Population All Other Races | Percent All Other Races |
|---|---|---|---|---|
| District 3 | 3866 | 42.6% | 5210 | 57.4% |

Wilmington College
Del Tech
Stonebrook East
Stonebrook West
Millcreek
McKee Road Business Park
Maple Glen
Meadows at
Retreat
Westfield
West Addition
Mallard Pond
Four Seasons
University Courtyard
Delaware State University
Woodcrest
Carol Street Development
Dover Mall
Dover Downs
East Lake Gardens
Towne Point
White Oak Farms
Bay Tree
Manchester Square
Patriot Village
Acorn Farms
Lexington Glen
Edgehill
Persimmon Park Place
Wild Meadows
Garrison Tract
Oak Shadows
Clearview Meadow
Dover East Mobile Home Park
Stoney Creek
Dover Crossing




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\redistricting map district 3 30x40 6-12
Department: Planning Office
City of Dover, Delaware

1 inch = 833 feet

# City of Dover
# Proposed Council Districts
# District 4

## Legend

- Proposed District 1 - 8933 (24.8%)
- Proposed District 2 - 9138 (25.3%)
- Proposed District 3 - 9076 (25.2%)
- Proposed District 4 - 8900 (24.7%)
- Water Bodies
- Dover Boundary
- Dover Streets

N

**Total Population: 36,047**
**Target District Size: 9,012**
**Proposed District Size: 8,900**

| Council District | Population of Black/African American | Percent Black/African American | Population All Other Races | Percent All Other Races | Population of Black/Arfican American of Voting Age | Percent of Black/African American of Voting Age |
|---|---|---|---|---|---|---|
| District 4 | 6286 | 70.6% | 2614 | 29.4% | 4854 | 54.5% |


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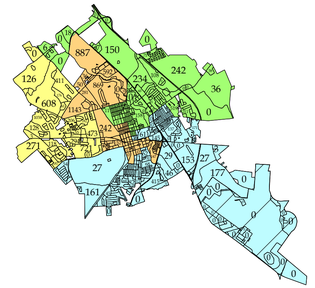
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**Date Printed: July 9, 2012**
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**Department: Planning Office**
**City of Dover, Delaware**

1 inch = 629 feet

# City of Dover
# Proposed Council Districts with 2010 US Census Blocks



## Legend

- Proposed District 1
- Proposed District 2
- Proposed District 3
- Proposed District 4
- 2010 Census Blocks
- Dover Boundary

| Council District | Total Population | Percent |
|---|---|---|
| District 1 | 8933 | 24.8% |
| District 2 | 9138 | 25.3% |
| District 3 | 9076 | 25.2% |
| District 4 | 8900 | 24.7% |
| Total | 36047 | 100% |

| Council District | Population of Black/African American | Percent Black/African American | Population All Other Races | Percent All Other Races |
|---|---|---|---|---|
| District 1 | 3106 | 34.7% | 5827 | 65.2% |
| District 2 | 3054 | 33.4% | 6084 | 66.6% |
| District 3 | 3866 | 42.6% | 5210 | 57.4% |
| District 4 | 6286 | 70.6% | 2614 | 29.7% |

N

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Map Created by: Planning Office
Date Map Printed: 7-9-12
File Path: PS Data/Redistricting/ Census Blocks with districts 7-12

0 750 1,500 3,000 4,500 6,000 Feet

**Total Population: 36,047**
**Target District Size: 9,012**